

## **Notice of Proposed Rulemaking: Title 5. Education, Division 8 Commission on Teacher Credentialing**

### **Proposed Amendments to California Code of Regulations, Title 5, Pertaining to Cost Recovery Fees for Extraordinary Accreditation Activities**

The Commission on Teacher Credentialing (Commission) proposes to take the regulatory action described below after considering all comments, objections, and recommendations regarding the proposed action. A copy of the proposed regulations is included with the new proposed text shown in underline.

The Commission has not scheduled a public hearing on this proposed action. However, the Commission will hold a hearing if it receives a written request for a public hearing from any interested person, or their authorized representative, no later than 15 days before the close of the comment period.

#### **Summary of the Effect of the Proposed Action**

The proposed action would amend the California Code of Regulations, Title 5, section 80692.

#### **Written Comment Period**

Any interested person, or his or her authorized representative, may submit written comments by fax, through the mail, or by email relevant to the proposed action. The written comment period closes on January 6, 2025. Comments must be received by that time or may be submitted at the public hearing, should one be requested. Interested parties may write to the Commission on Teacher Credentialing, attn. Lynette Roby, 1900 Capitol Avenue, Sacramento, California 95811; or submit an email to [Lynette.robby@ctc.ca.gov](mailto:Lynette.robby@ctc.ca.gov) or [chickey@ctc.ca.gov](mailto:chickey@ctc.ca.gov).

Any written comments received by the closing of the public comment period will be reproduced by the Commission's staff for each member of the Commission as a courtesy to the person submitting the comments and will be included in the written agenda prepared for and presented to the full Commission at the hearing.

#### **Authority and Reference**

The Commission's authority to establish program standards is established in subsection (b)(1)(C) and (d) of Education Code section 44225. Specifically, section (b)(2) of Education Code 44225 states that "The commission may establish standards and requirements for preliminary and professional credentials of each type." Additionally, Education Code section 44374.5 authorizes the Commission to develop and implement a cost recovery plan for extraordinary accreditation activities. Cost Recovery fees are assessed for activities beyond regular accreditation cycle activities and include such activities as initial institutional approval, initial program approval, revisits, and focused site visits.

## Proposed Amendments to Title 5 of the California Code of Regulations Pertaining to Cost Recovery Fees for Extraordinary Accreditation Activities

### Information Digest/Policy Statement Overview

#### *Summary of Existing Laws and Regulations*

The Commission adopted regulations related to Cost Recovery fees for extraordinary accreditation activities at the September 27, 2013, meeting following the addition of Education Code section 44374.5, which authorized the Commission to develop and implement a cost recovery plan for extraordinary accreditation activities. Emergency regulations were approved by Office of Administrative Law in October 2013 and in 2014 the regulations became permanent.

#### *Objectives and Anticipated Benefits of the Proposed Regulations*

The Commission adopted regulations for the authorization and credential requirements for the PK-3 Early Childhood Education (ECE) Specialist Instruction credential at its August 2022 meeting and adopted the program standards and teaching performance expectations for this credential at its October 2022 meeting. At its December 2022 meeting, the Commission adopted the full set of regulations for the credential with minor revisions and directed staff to move forward with the rulemaking process. The final regulations were approved by the Office of Administrative Law and the regulations became effective as of April 1, 2024.

Concurrently, on December 8, 2022, the Commission adopted amendments to Cost Recovery for Program Approval and Accreditation regulations, sections 80692(a)(2)(A), 80692(a)(2)(B), and 80692(a)(2)(C), 80692(a)(2)(D) and 80692(a)(2)(E), to replace the number of educator preparation program standards as the basis for each fee category with lists of preparation programs included in each fee category. The final revisions and amendments to Title 5 of the California Code of Regulations (CCR) related to Cost Recovery were approved by the Office of Administrative Law and filed with the Secretary of State on June 5, 2024. This regulatory action became effective as of October 1, 2024

The PK-3 ECE Specialist Instruction Credential was approved while the Cost Recovery regulations were still being reviewed by OAL. Since the Cost Recovery regulations were subsequently approved, it is now necessary to update them to reflect the approval of the PK-3 ECE Specialist Instruction Credential. This rulemaking action proposes updates to the adopted language in sections 80692 of Title 5 of the California Code of Regulations (CCR) related to Cost Recovery fees, specifically amending Section 80692(a)(1)(B) and Section 80692(a)(1)(E) to reflect the PK-3 ECE Specialist Instruction Credential, amending language for clarity in Section 80692(a)(1)(E), amending language in Section 80692(a)(1)(C) to reflect the PK-3 ECE Specialist Instruction Credential and deleting text in 80692(a)(1)(C)(7) since it is a duplication of text found in 80692(a)(1)(D)(2).

#### *Determination of Inconsistency/Incompatibility with Existing State Regulations*

The Commission has determined that the proposed regulation amendments are not inconsistent or incompatible with existing regulations. After conducting a review for any regulations that would relate to or affect this area, the Commission has concluded that these are the only regulations that concern Cost Recovery fees assessed for extraordinary accreditation activities.

#### **Disclosures Regarding the Proposed Actions/Fiscal Impact**

## Proposed Amendments to Title 5 of the California Code of Regulations Pertaining to Cost Recovery Fees for Extraordinary Accreditation Activities

The Commission has made the following initial determinations.

### **Local Mandate**

These proposed regulations will not impose a mandate on local agencies or school districts that must be reimbursed in accordance with Part 7 (commencing with section 17500) of the Government Code. Local education agencies may choose to sponsor educator preparation programs utilizing the proposed regulations; however, no mandate exists requiring local agencies or school districts to have educator preparation programs and, therefore, no reimbursement in accordance with Part 7 (commencing with section 17500) of the government code is required.

### **Fiscal Impact**

*Costs to any local agency or school districts requiring reimbursement pursuant to Government Code section 17500 et seq.*

These proposed regulations will not impose a cost to local agencies or school districts requiring reimbursement in accordance with Part 7 (commencing with section 17500) of the Government Code as sponsoring an educator preparation program which is aligned to the proposed regulations and is not required by law.

*Cost or savings to any state agency.*

None. This will not create a cost or savings to any state agency. Cost Recovery fee regulations apply to currently approved educator preparation institutions or to institutions seeking approval to offer a teacher preparation program.

*Other non-discretionary costs or savings imposed upon local agencies.*

None. Sponsoring an educator preparation program is not a required by law.

*Cost or savings in federal funding to the state.*

None. Sponsoring an educator preparation program which is aligned to the proposed regulations is not required by law and would not impact federal funding to the state.

### **Housing Costs**

No effect on housing costs. These regulations only pertain to currently approved educator preparation programs, to institutions seeking approval to offer a teacher preparation program, and to institutions expanding their business into education preparation in California.

### **Significant Statewide adverse economic impact directly affecting businesses, including the ability of California businesses to compete with businesses in other states**

The Commission has concluded there is no significant adverse impact on business.

### **Statement of the Results of the Economic Impact Assessment**

In accordance with Government Code section 11346.3(b), the Commission has made the following assessments regarding the proposed regulations:

## Proposed Amendments to Title 5 of the California Code of Regulations Pertaining to Cost Recovery Fees for Extraordinary Accreditation Activities

### *Creation or Elimination of Jobs within California*

These amendments will not create or eliminate jobs in California. The proposed amendments pertain to Cost Recovery fees assessed of educator preparation programs for extraordinary accreditation activities.

### *Creation of New Businesses or Elimination of Existing Business within California*

These amendments will not create or eliminate existing businesses in California. The proposed amendments pertain to Cost Recovery fees assessed of educator preparation programs for extraordinary accreditation activities.

### *Expansion of Businesses Currently Doing Business within the California*

These amendments will not cause the expansion or elimination of existing businesses in California.

The proposed amendments pertain to Cost Recovery fees assessed of educator preparation programs for extraordinary accreditation activities.

### *Benefits of the Regulations*

The Commission anticipates that the proposed amendments will continue to benefit the health and welfare of California residents by providing clarity and consistency for educator preparation programs and their constituents when determining the Cost Recovery fees to be assessed for extraordinary accreditation activities. Cost recovery fees support the Commission's accreditation system which ensures high quality educator preparation programs for California's public schools.

The Commission does not anticipate that these regulations will result in a direct benefit to worker safety or the state's environment.

### **Cost Impacts on a Representative Private Person or Business**

The Commission is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with the proposed action.

### **Business Report**

This proposal does not require a report to be made.

### **Effect on Small Business**

The proposed regulations will not affect small business. The proposed regulations apply only to educational institutions electing to offer or offering Commission-approved and accredited educator preparation programs. Educational institutions are California State Universities, Universities of California, private four-year colleges and universities, or local education agencies, none of which meet the definition for small business as defined in government code 11342.610. The vast majority of Commission approved program sponsors are nonprofit educational institutions. Very few institutions of higher education approved by the Commission at this time are for-profit businesses. Because offering an educator preparation program is voluntary, any institution must evaluate whether they have sufficient resources to offer a high-quality preparation

## Proposed Amendments to Title 5 of the California Code of Regulations Pertaining to Cost Recovery Fees for Extraordinary Accreditation Activities

program in accordance with the state adopted standards, state statute, and regulations such as the Cost Recovery fee regulations.

### **Alternatives Statement**

The Commission must determine that no reasonable alternative it considered or that has otherwise been identified and brought to its attention would be more effective in carrying out the purpose for which the action is proposed, would be as effective and less burdensome to affected private persons than the proposed action, or would be more cost-effective to affected private persons and equally effective in implementing the statutory policy or other provision of law. The Commission invites interested persons to present statements or arguments with respect to alternatives to the proposed regulations during the written comment period or at the public hearing.

### **Contact Person/Further Information**

General or substantive inquiries concerning the proposed action may be directed to Lynette Roby by telephone at 916-324-3668, or by email to [Lynette.robby@ctc.ca.gov](mailto:Lynette.robby@ctc.ca.gov) or to Cheryl Hickey by telephone at (916) 322-0695 or email at [chickey@ctc.ca.gov](mailto:chickey@ctc.ca.gov). Additionally, inquiries may be made by mail at Commission on Teacher Credentialing: Attn: Regulations, 1900 Capitol Avenue, Sacramento, CA 95811,. General question inquiries may also be directed to the addresses mentioned above. Upon request, a copy of the express terms of the proposed action and a copy of the Initial Statement of Reasons will be made available. This information is also available on the Commission's website at <http://www.ctc.ca.gov/notices/rulemaking.html>. In addition, all the information on which this proposal is based is available for inspection and copying.

### **Availability of Statement of Reasons and Text of Proposed Regulations**

The entire rulemaking file is available for inspection and copying throughout the rulemaking process at the Commission office at the above address. As of the date this notice is published in the Notice of Register, the rulemaking file consists of the Notice of Proposed Rulemaking, the proposed text of regulations, the Initial Statement of Reasons, and an economic impact assessment/analysis contained in the Initial Statement of Reasons. Copies may be obtained by contacting Lynette Roby at the addresses or telephone number provided above.

### **Modification of Proposed Action**

If the Commission proposes to modify the actions hereby proposed, the modifications (other than non-substantial or solely grammatical modifications) will be made available for public comment for at least 15 days before they are adopted.

### **Availability of Final Statement of Reasons**

The Final Statement of Reasons is submitted to the Office of Administrative Law as part of the final rulemaking package, following the conclusion of the public hearing. Upon its completion, copies of the Final Statement of Reasons may be obtained by contacting Lynette Roby at [Lynette.robby@ctc.ca.gov](mailto:Lynette.robby@ctc.ca.gov) or [chickey@ctc.ca.gov](mailto:chickey@ctc.ca.gov).

### **Availability of Documents on the Internet**

Proposed Amendments to Title 5 of the California Code of Regulations Pertaining to Cost Recovery Fees for Extraordinary Accreditation Activities

Copies of the Notice of Proposed Rulemaking, the Initial Statement of Reasons, and the text of the regulations can be accessed through the Commission's website at

<http://www.ctc.ca.gov/notices/rulemaking.html>.