

CODED CORRESPONDENCE

DATE: June 14, 2013

NUMBER: 13-06

TO: All Individuals and Groups Interested in the Activities of the Commission on Teacher Credentialing **FROM:** Mary Vixie Sandy Executive Director Commission on Teacher Credentialing

SUBJECT: Proposed Addition of 5 California Code of Regulations §80033 Pertaining to Intern Teaching Credentials

Notice of Public Hearing is Hereby Given

The Commission on Teacher Credentialing (Commission) proposes to take the regulatory action described below after considering all comments, objections, and recommendations regarding the proposed action. A copy of the proposed regulations is attached with the added text underlined and the deleted text lined out.

A public hearing on the proposed actions will be held:

August 2, 2013 8:30 a.m. Commission on Teacher Credentialing 1900 Capitol Avenue Sacramento, California 95811

Written Comment Period

Any interested person, or his or her authorized representative, may submit written comments by fax, through the mail, or by e-mail relevant to the proposed action. The written comment period closes at 5:00 p.m. on July 29, 2013. Comments must be received by that time or may be submitted at the public hearing. You may fax your response to (916) 322-0048; write to the Commission on Teacher Credentialing, attn. Tammy A. Duggan, 1900 Capitol Avenue, Sacramento, California 95811; or submit an email at tduggan@ctc.ca.gov.

Any written comments received 15 days prior to the public hearing will be reproduced by the Commission's staff for each member of the Commission as a courtesy to the person submitting the comments and will be included in the written agenda prepared for and presented to the full Commission at the hearing.

Authority and Reference

Education Code section 44225 authorizes the Commission to adopt these proposed regulation amendments. The proposed amendments implement, interpret, and make specific Education Code sections 44325, 44326, 44452, 44453, 44454, 44455, 44461, 44464 and 44465.

Informative Digest/Policy Statement Overview

Summary of Existing Laws and Regulations

This rulemaking action proposes the addition of §80033 to Title 5 of the California Code of Regulations pertaining to intern teaching credentials as approved by the Commission at the April 2013 meeting.

The Commission has historically relied on the provisions of the Education Code (EC) for the issuance of intern teaching credentials. The proposed addition of §80033 to Title 5 of the California Code of Regulations (CCR) is to clarify, interpret, and make specific the EC sections pertaining to intern teaching credentials and to implement recent policy decisions made by the Commission with respect to the English learner authorization and the support/mentoring and supervision of intern teachers.

At its March 2013 meeting, the Commission directed staff to consult with stakeholders to develop policy recommendations addressing a variety of issues pertaining to intern teaching credentials. The results of the stakeholder meeting that was held on March 21, 2013, the policy recommendations made by Commission staff, and draft regulatory language were presented to the Commission at the April 2013 meeting. Links to the April 2013 Commission agenda item 3C and the two agenda inserts are available in the *Documents Relied Upon* section on page 10.

The Commission issues two types of intern teaching credentials: university and district. The purpose of an intern teaching credential is to allow the holder to provide instructional services in California's public schools while simultaneously completing a Commission-approved teacher preparation program. Completion of an intern program results in the issuance of a preliminary teaching credential. Intern programs must meet the same Commission adopted program standards as other teacher preparation programs. Issuance of an intern teaching credential requires satisfaction of minimum requirements, enrollment in a Commission-approved program based on the Standards of Program Quality and Effectiveness, and support/mentoring and supervision provided by the employer and program sponsor. Intern teaching credentials are available for multiple subject, single subject, and education specialist placements.

The Commission has issued university intern teaching credentials since 1967. The university intern programs are cooperative teaching programs between a college/university and an employing agency that are administered by the college/university. University intern programs receive Commission approval and are then administered by the individual colleges and universities.

The Commission has issued district intern teaching credentials since 1982. District intern programs are an alternative route to teacher certification in California and are administered by employing agencies whose programs may or may not involve university coursework. District



intern programs receive Commission approval and are then administered by the individual employing agency.

Objectives and Anticipated Benefits of the Proposed Regulations

The objectives of the proposed regulations amendments are to clarify and make specific the following as related to intern teaching credentials:

- types of available intern teaching credentials;
- support/mentoring and supervision requirements;
- minimum requirements for initial issuance;
- term and employer restriction; and
- authorization(s) for each intern teaching credential type, including the addition of an authorization statement for transparency purposes

The Commission anticipates that the proposed amendments will benefit the welfare of students attending public schools in the State of California by ensuring that intern teachers meet the minimum requirements prior to assuming daily teaching responsibilities, receive adequate support/mentoring and supervision for the entire time they serve on an intern credential, and receive additional support/mentoring and supervision if they enter the program without a previously issued English learner authorization.

The proposed regulations will promote fairness and prevent discrimination by ensuring consistency as to the support/mentoring and supervision requirements, minimum requirements for initial issuance, and authorizations of intern teaching credentials. The proposed regulations will also increase openness and transparency in government through the inclusion of a statement on every intern teaching credential verifying that the holder has completed intern preservice preparation, is participating in an approved intern preparation program, must be supported by the program sponsor and employer, and must make satisfactory progress toward program completion for the duration of the intern credential. The Commission does not anticipate that the proposed regulations will result in the protection of public health and safety, worker safety, or the environment, the prevention of social inequity or an increase in openness and transparency in business.

Determination of Inconsistency/Incompatibility with Existing State Regulations

The Commission has determined that the proposed regulations are not inconsistent or incompatible with existing regulations. There are no other 5 CCR sections that detail the requirements for or authorizations of intern teaching credentials.

Summary of Proposed Amendments to Regulations

§80033. Intern Teaching Credentials.

Title: Proposes the title for 5 CCR §80033.

(a): Lists the available intern credential areas (multiple subject, single subject, and education specialist instruction) and prefaces the subsections that include the two types of intern teaching credentials.



(a)(1): Lists the university intern credential type referenced in EC §44452.

(a)(2): Lists the district intern credential type referenced in EC §44325.

(b): Prefaces subsection pertaining to support and supervision of intern teachers.

(b)(1): Clarifies that a Memorandum of Understanding must be in place between the program sponsor and the employing agency detailing the support and supervision that will be provided prior to an intern teacher assuming daily teaching responsibilities [reference EC 44326(d) for district intern credentials and EC 44461 and 44465 for university intern credentials].

(b)(2): Requires counseling of the intern teacher and development of a plan to complete the program that must be provided to an intern teacher by an approved program sponsor in cooperation with the employing agency. The counseling and plan will ensure that the intern teacher is aware of all program requirements that must be completed during the term of the intern credential in order to qualify for the preliminary credential.

(b)(3): Clarifies that a mentor who possesses a valid corresponding credential must be assigned to an intern teacher before assuming daily teaching responsibilities [reference EC 44326(e) for district intern credentials and EC 44461 for university intern credentials). Also requires the mentor to hold a clear or life teaching credential and have a minimum of three years of successful teaching experience as established by the Commission.

(b)(4): Clarifies the minimum yearly hours and types of support/mentoring and supervision to be provided to each intern teacher, includes a pro-rating formula for individuals who assume daily teaching responsibilities after the beginning of a school year, and establishes the minimum hours of support/mentoring and supervision that will be provided to an intern teacher every five instructional days as established by the Commission at the April 2013 meeting.

Consensus was reached at the March 21, 2013 stakeholder meeting that intern teachers should receive, at a minimum, 15 hours of support/mentoring and supervision per month at a rate of between two and four hours per week. A California public school year consists of approximately 36 instructional weeks or nine months; therefore, the minimum yearly number of support/mentoring and supervision hours has been set at 144 hours by the Commission (36 weeks X 4 hours per week).

Intern teachers may assume daily teaching responsibilities at any time during a school year and the proposed language in this subsection includes a pro-rating formula for these teachers that requires four hours of support/mentoring and supervision for each remaining instructional week in the school year.

An intern teacher may require more or less than four hours of support/mentoring and supervision per week at different points in the program. This subsection also allows the intern teacher's employing agency and program sponsor flexibility as to the distribution of the 144 hours of support/mentoring and supervision over the school year. The minimum number of



support/mentoring and supervision hours proposed in this subsection is two hours every five instructional days, with the understanding that the overall hours provided during a school year must equal at least 144 hours (or the pro-rated number of hours for individuals who assume daily teaching responsibilities after the beginning of the school year).

(b)(5): Prefaces the subsections that specify the additional support/mentoring and supervision that must be provided to an intern teacher who enters a program without a valid English learner or bilingual authorization as established by the Commission at the April 2013 meeting.

(b)(5)(A): Clarifies the minimum yearly hours and types of additional support/mentoring and supervision that must be provided to each intern teacher who enters the program without an English learner or bilingual authorization and includes a pro-rating formula for individuals who assume daily teaching responsibilities after the beginning of a school year.

At the March 21, 2013 stakeholder meeting, consensus was reached that intern teachers who have not completed preparation to teach English learners need five additional hours per month of focused support and supervision in that specific area. A California public school year consists of approximately 36 instructional weeks or nine months; therefore, the minimum number of additional yearly support/mentoring and supervision hours for intern teachers who have not completed preparation to teach English learners has been set at 45 hours by the Commission (9 months X 5 hours per month).

Intern teachers may assume daily teaching responsibilities at any time during a school year and the proposed language in this subsection includes a pro-rating formula for these teachers that requires five hours of additional support/mentoring and supervision for each remaining month in the school year.

An intern teacher may require more or less than five hours of additional support/mentoring and supervision per month related to the instruction of English learners at different points in the program. This subsection also includes language to allow the program sponsor and/or employing agency flexibility in the distribution of the additional hours as long as the intern teacher's development of knowledge and skills in the instruction of English learners is sufficiently supported.

(b)(5)(B): Requires the employing agency to identify an individual with an English learner authorization who will be immediately available to assist an intern teacher that enters the program without an English learner or bilingual authorization with the specified activities.

(b)(5)(C): Specifies that the additional support/mentoring and supervision described in subsections (b)(5)(A) and (b)(5)(B) is optional for an intern teacher who passes the California Teachers of English Learners (CTEL) examinations before or after issuance of an intern credential.

(c): Prefaces the subsections that list the minimum requirements for initial issuance of university and district intern credentials.



(c)(1): Clarifies the degree requirement specified in EC \$44325(c)(1) for district intern credentials and EC \$44453(a) for university intern credentials. Includes language stating that the degree cannot be in professional education as specified in EC \$44259(b)(1) for multiple and single subject preparation programs. There is not similar EC language prohibiting an individual from earning an education specialist credential with a degree in professional education; however, Precondition 14 on page 5 of the *Education Specialist Teaching and Other Related Services Credential Program Standards* does state that issuance of an education specialist credential requires a bachelor's or higher degree other than in professional education.

(c)(2): Clarifies the basic skills requirement specified in EC 44325(c)(2) for district intern credentials. Demonstration of basic skills proficiency is not specifically listed in the EC for university intern credentials; however, EC 44252(b) prohibits the Commission from initially issuing a credential without satisfaction of the basic skills requirement.

(c)(3): Completion of a course or passage of an examination covering the provisions and principles of the U.S. Constitution are required by EC 44335 for issuance of all teaching credentials except part-time designated subjects teaching credentials. This subsection specifies the U.S. Constitution requirement for issuance of district and university intern credentials.

(c)(4): Prefaces the subsections that clarify the subject matter competence requirement for each university and district intern credential area as specified in EC 44325(c)(3) for district intern credentials and EC 44453(a) for university intern credentials.

(c)(4)(A): References 5 CCR \$80413(a)(5)(A) that defines the subject matter competence requirement for multiple subject credentials.

(c)(4)(B): References 5 CCR \$80413(a)(5)(B) that specifies the subject matter competence requirement for single subject credentials.

(c)(4)(C): References 5 CCR \$80048.8(a)(4) that specifies the subject matter competence requirement for education specialist credentials.

(c)(5): Clarifies that enrollment in a Commission approved program is required for issuance of a university or district intern teaching credential and prefaces the subsections that incorporate the program standards by reference.

(c)(5)(A): Incorporates the approved program standards for multiple and single subject credential preparation programs that were revised in May 2013.

(c)(5)(B): Incorporates the approved program standards for education specialist instruction credential preparation programs that were revised in May 2013.

(c)(6): Clarifies that the intern preservice preparation included in the program standards incorporated by reference in (c)(5) must be completed prior to issuance of a university or district intern credential.



(c)(7): Specifies that submission of an application form, processing fee, and fingerprint clearance are required for issuance of a university or district intern credential and includes the relevant Title 5 references.

(c)(8): Requires recommendation from a Commission-approved program as specified in EC §44227(b).

(d): An intern teaching credential authorizes the holder to provide the specified instructional services while completing an approved teacher preparation program. Therefore, an intern teaching credential should only list the content/specialty area(s) or setting(s) for which the holder has not yet completed a Commission-approved program or the equivalent. This section prefaces the subsections that clarify when an English learner or bilingual authorization will be listed on an intern teaching credential.

(d)(1): It is possible for an individual to earn a general education teaching credential with an English learner authorization and then subsequently enroll in a special education intern program (or vice versa). It is also possible for the holder of a services credential, child development permit, or other appropriate prerequisite document to earn an English learner authorization by completing a Commission-approved CTEL program or passing the CTEL examinations. Per 5 CCR \$80015.2(d), an English learner authorization may be used in conjunction with other valid prerequisite credentials or permits held by an individual. Proposes language clarifying that an English learner authorization will be listed on intern teaching credentials for applicants who do not possess one of the documents or authorizations referenced in subsections (d)(1)(A) through (d)(1)(C).

(d)(1)(A): Pursuant to EC 44259.5(a), individuals enrolled in Commission-approved multiple and single subject teacher preparation programs after July 1, 2002 are awarded an English learner authorization on their preliminary teaching credentials. Prior to July 1, 2002, a program sponsor had the option of embedding an English learner authorization in their approved general education programs, but was not required to do so.

The Commission adopted revised Education Specialist program standards in 2006 to embed English learner coursework that results in the issuance of a Level I or preliminary credential with an English learner authorization. Completion of an Education Specialist program with an embedded English learner authorization was not possible prior to 2006.

This subsection clarifies that an English learner authorization will not be listed on intern teaching credentials if the applicants hold a previously issued teaching credential with an English learner authorization.

(d)(1)(B): California prepared teachers who completed programs without an embedded English learner authorization, out-of-state/country prepared teachers, and individuals who hold other types of prerequisite documents may earn an English learner authorization or Crosscultural, Language and Academic Development (CLAD) Certificate as specified in 5 CCR \$80015. This subsection clarifies that an English learner authorization will not be listed on intern teaching



credentials if the applicants hold an English learner or CLAD Certificate issued pursuant to §80015.

(d)(1)(C): A bilingual authorization authorizes the holder to provide the same instructional services as an English learner authorization or CLAD Certificate, as well as content instruction and instruction for language development in the specified primary language [reference EC 44253.4(a)]. 5 CCR 80015.1 specifies the requirements for a bilingual authorization. This subsection clarifies that an English learner authorization will not be listed on intern teaching credentials if the applicants hold a bilingual authorization issued pursuant to 80015.1.

(d)(2): An individual with or without an English learner authorization listed on a previously issued document may enroll in a Commission-approved bilingual authorization program. In addition, the bilingual authorization program, "...may be completed at the same time as the initial preparation for the prerequisite credential or at a later date..." [reference EC 44253.4(b)]. This subsection clarifies that a bilingual authorization may be listed on intern teaching credentials if requested by a Commission-approved bilingual authorization program sponsor.

(e): Clarifies that university and district intern credentials will be restricted to service with the employing agency identified by the approved program sponsor at the time of recommendation.

(f): Prefaces the subsections that clarify the term (validity period) for university and district intern credentials.

(f)(1): Clarifies the term for all university and district intern credentials (except the education specialist instruction district intern credential) as specified in EC 44325(b) for district intern credentials and EC 44455 for university intern credentials.

(f)(2): Clarifies the term for the education specialist instruction district intern credential as specified in EC 44325(b). [There currently are no approved program standards that allow an individual to simultaneously complete a multiple/single subject teaching credential and an education specialist instruction credential and the Commission has no plans to create such program standards. Therefore, the four year term for education specialist instruction credentials referenced in EC 44325(b) is not included in these proposed regulations.]

(g): Prefaces the subsections that specify the authorizations for university and district intern credentials.

(g)(1): Specifies the statement that will be listed on all intern credentials (university and district) for transparency purposes to inform parents and the public that the holder of an intern credential has not yet completed a teacher preparation program in the specified content/specialty area(s) and setting(s). The statement also requires that the holder of an intern credential make satisfactory progress toward program completion for the duration of the intern credential (reference EC 44464 for university intern credentials; similar EC language for district intern credentials does not exist, but the same statement will be listed on district intern credentials for consistency, fairness, and transparency).



(g)(2): Prefaces the subsections that provide the grade level, setting, and/or content/specialty area authorizations for university intern credentials.

(g)(2)(A): EC §44454 pertaining to university intern credential authorizations reads, "An internship credential authorizes the same service at the same levels as the regular credential authorizes." This subsection clarifies the grade level and setting authorizations for multiple subject university intern credentials.

(g)(2)(B): EC §44454 pertaining to university intern credential authorizations reads, "An internship credential authorizes the same service at the same levels as the regular credential authorizes." This subsection clarifies the grade level and content area authorizations for single subject university intern credentials.

(g)(2)(C): EC §44454 pertaining to university intern credential authorizations reads, "An internship credential authorizes the same service at the same levels as the regular credential authorizes." This subsection clarifies the grade level and specialty area authorizations for education specialist instruction university intern credentials.

(g)(2)(D): Proposed amendments to 5 CCR §§80003, 80004, and 80048.6 (reference OAL Notice File Number Z-2013-0416-07) will retain the Specially Designed Academic Instruction in English (SDAIE) authorization for multiple subject, single subject, and education specialist instruction credential holders. However, the proposed amendments will limit the authorization for providing English language development (ELD) instruction as follows:

- for multiple subject credential holders, to students in self-contained or core classroom settings;
- for single subject credential holders, to students in a departmentalized class in the content area(s) and grades authorized by the basic credential; and
- for education specialist instruction credential holders, to students with special needs in the full continuum of placement options indicated in the students' Individual Education Program (IEP) and in alignment with the specialty areas authorized by the teacher's credential and authorization(s).

This subsection provides EC references that define the SDAIE and ELD authorizations for university intern credentials and mirror the authorizations included in the proposed amendments described above to align with the language provided in EC §44454. This subsection also prefaces the subsections that clarify the SDAIE and ELD grade level, setting and/or content/specialty area authorization for each university intern credential area.

(g)(2)(D)1: Clarifies the English learner authorization for multiple subject university intern credentials.

(g)(2)(D)2: Clarifies the English learner authorization for single subject university intern credentials.



(g)(2)(D)3: Clarifies the English learner authorization for education specialist university intern credentials.

(g)(2)(E): This subsection provides EC references that define the bilingual authorization for university intern credentials and prefaces the subsections that clarify the bilingual authorization grade level, setting, and/or content/specialty area authorizations for each university intern credential area.

(g)(2)(E)1: Clarifies the bilingual authorization for multiple subject university intern credentials.

(g)(2)(E)2: Clarifies the bilingual authorization for single subject university intern credentials.

(g)(2)(E)3: Clarifies the bilingual authorization for education specialist university intern credentials.

(g)(3): Prefaces the subsections that clarify the grade level, setting, and/or content/specialty area authorizations for district intern credentials.

(g)(3)(A): Clarifies the grade level and setting authorizations for multiple subject district intern credentials as specified in EC \$44326(b).

(g)(3)(B): Clarifies the grade level and content area(s) authorizations for single subject district intern credentials as specified in EC 44326(a).

(g)(3)(C): EC §44326 does not include language that restricts the education specialist instruction district intern credential authorization by grade level or specialty area. Therefore, education specialist instruction district intern credentials authorize the same service as the preliminary and clear credential. This subsection clarifies the grade level and specialty area authorizations for education specialist instruction district intern credentials.

(g)(3)(D): Proposed amendments to 5 CCR §§80003, 80004, and 80048.6 (reference OAL Notice File Number Z-2013-0416-07) will retain the Specially Designed Academic Instruction in English (SDAIE) authorization for multiple subject, single subject, and education specialist instruction credential holders. However, the proposed amendments will limit the authorization for providing English language development (ELD) instruction as follows:

- for multiple subject credential holders, to students in self-contained or core classroom settings;
- for single subject credential holders, to students in a departmentalized class in the content area(s) and grades authorized by the basic credential; and
- for education specialist instruction credential holders, to students with special needs in the full continuum of placement options indicated in the students' Individual Education Program (IEP) and in alignment with the specialty areas authorized by the teacher's credential and authorization(s).



This subsection provides EC references that define the SDAIE and ELD authorizations for district intern credentials that mirror the authorizations included in the proposed amendments described above [to the extent allowed by the authorization restrictions specified subsections (a) and (b) of EC §44326 for multiple and single subject district intern credentials]. This subsection also prefaces the subsections that clarify the SDAIE and ELD grade level, setting, and/or content/specialty area authorization for each district intern credential area.

(g)(3)(D)1: Clarifies the English learner authorization for multiple subject district intern credentials.

(g)(3)(D)2: Clarifies the English learner authorization for single subject district intern credentials.

(g)(3)(D)3: Clarifies the English learner authorization for education specialist district intern credentials.

(g)(3)(E): This subsection provides EC references that define the bilingual authorization for district intern credentials and prefaces the subsections that clarify the bilingual authorization grade level, setting, and/or content/specialty area authorizations for each district intern credential area.

(g)(3)(E)1: Clarifies the bilingual authorization for multiple subject district intern credentials as specified in EC §44326(b).

(g)(3)(E)2: Clarifies the bilingual authorization for single subject district intern credentials as specified in EC §44326(a).

(g)(3)(E)3: Clarifies the bilingual authorization for education specialist district intern credentials.

Note: Cites the relevant Education Code authority and references for the proposed addition of 5 CCR §80033.

Documents Incorporated by Reference:

Education Specialist Teaching and Other Related Services Credential Program Standards (rev. 5/13): <u>http://www.ctc.ca.gov/educator-prep/standards/Special-Education-Standards-2013.pdf</u>

- *SB 2042 Multiple Subject and Single Subject Preliminary Credential Program Standards* (rev. 5/13): <u>http://www.ctc.ca.gov/educator-prep/standards/AdoptedPreparationStandards-2013.pdf</u>
- *Standards of Quality and Effectiveness for Programs Leading to Bilingual Authorization* (rev. 1/13): <u>http://www.ctc.ca.gov/educator-prep/standards/Bilingual-Authorization-Handbook.pdf</u>

The Commission on Teacher Credentialing awards credentials and certificates on the basis of completion of programs that meet Standards for Educator Preparation and Educator Competence. For each type of professional credential in education, the Commission has



developed and adopted standards which are based upon recent research and the expert advice of many professional educators. Each standard specifies a level of quality and effectiveness that the Commission requires from programs offering academic and professional preparation in education. There are different types of program standards.

Preconditions

Preconditions are requirements that must be met in order for an accrediting association or licensing agency to consider accrediting a program sponsor or approving its programs or schools. Some preconditions are based on state laws, while other preconditions are established by Commission policy. Preconditions can be found within each program's standards document.

Common Standards

The Common Standards deal with aspects of program quality that cross all approved educator preparation programs. The institution responds to each Common Standard by providing pertinent information, including information about individual programs. When a new program is proposed, the institution submits a Common Standards Addendum to address how the new program will integrate with the already approved programs.

Educator Preparation Program Standards

Program standards address aspects of program quality and effectiveness that apply to each type of educator preparation program offered by a program sponsor. Program standards contain statements describing the nature and purpose of each standard and language that details the requirements that all approved programs must meet. Program sponsors must meet all applicable program standards before the program application may be approved by the Commission.

Documents Relied Upon in Preparing Regulations:

April 2013 Commission agenda item 3C and the two agenda inserts: http://www.ctc.ca.gov/commission/agendas/2013-04/2013-04-3C.pdf http://www.ctc.ca.gov/commission/agendas/2013-04/2013-04-3C-insert.pdf http://www.ctc.ca.gov/commission/agendas/2013-04/2013-04-3C-insert2.pdf

Disclosures Regarding the Proposed Actions

The Commission has made the following initial determinations:

Mandate to local agencies or school districts: None.

Other non-discretionary costs or savings imposed upon local agencies: None.

Cost or savings to any state agency: None.

Cost or savings in federal funding to the state: None.

Significant effect on housing costs: None.



Significant statewide adverse economic impact directly affecting businesses including the ability of California businesses to compete with businesses in other states: None.

These proposed regulations will not impose a mandate on local agencies or school districts that must be reimbursed in accordance with Part 7 (commencing with section 17500) of the Government Code.

Cost impacts on a representative private person or business: The Commission is not aware of any cost impacts that a representative private person or business would necessarily incur in reasonable compliance with the proposed action.

Statement of the Results of the Economic Impact Assessment [Govt. Code § 11346.5(a)(10)]: The Commission concludes that it is (1) unlikely that the proposal will create any jobs within the State of California; 2) unlikely that the proposal will eliminate any jobs within the State of California; 3) unlikely that the proposal will create any new businesses with the State of California; 4) unlikely that the proposal will eliminate any existing businesses within the State of California; and 5) unlikely the proposal would cause the expansion of businesses currently doing business within the State of California.

Benefits of the Proposed Action: The Commission anticipates that the proposed amendments will benefit the welfare of students attending public schools in the State of California by ensuring that intern teachers meet the minimum requirements prior to assuming daily teaching responsibilities, receive adequate support/mentoring and supervision for the entire time they serve on an intern credential, and receive additional support/mentoring and supervision if they enter the program without a previously issued English learner authorization.

Effect on small businesses: The proposed regulations will not have a significant adverse economic impact upon business. The proposed regulations apply only to individuals applying for intern teaching credentials that authorize service in California's public schools.

Consideration of Alternatives

In accordance with Government Code section 11346.5, subdivision (a)(13), the Commission must determine that no reasonable alternative considered by the agency or that has otherwise been identified and brought to the attention of the agency would be more effective in carrying out the purpose for which the action is proposed, would be as effective as and less burdensome to affected private persons than the proposed action, or would be more cost-effective to affected private persons and equally effective in implementing the statutory policy or other provision of law. The Commission invites interested persons to present statements or arguments with respect to alternatives to the proposed regulations during the written comment period or at the public hearing.

Contact Person/Further Information

General or substantive inquiries concerning the proposed action may be directed to Tammy A. Duggan by telephone at (916) 323-5354 or Tammy A. Duggan, Commission on Teacher Credentialing, 1900 Capitol Avenue, Sacramento, CA 95811. General question inquiries may



also be directed to Janet Bankovich at (916) 323-7140 or at the address mentioned in the previous sentence. Upon request, a copy of the express terms of the proposed action and a copy of the initial statement of reasons will be made available. This information is also available on the Commission's website at <u>www.ctc.ca.gov</u>. In addition, all the information on which this proposal is based is available for inspection and copying.

Availability of Statement of Reasons and Text of Proposed Regulations

The entire rulemaking file is available for inspection and copying throughout the rulemaking process at the Commission office at the above address. As of the date this notice is published in the Notice Register, the rulemaking file consists of the Notice of Proposed Rulemaking, the proposed text of regulations, the Initial Statement of Reasons, an economic impact assessment/analysis contained in the Initial Statement of Reasons, Commission agenda item 3C, including the two agenda inserts, from the April 2013 meeting. Copies may be obtained by contacting Tammy Duggan at the address or telephone number provided above.

Modification of Proposed Action

If the Commission proposes to modify the actions hereby proposed, the modifications (other than nonsubstantial or solely grammatical modifications) will be made available for public comment for at least 15 days before they are adopted.

Availability of Final Statement of Reasons

The Final Statement of Reasons is submitted to the Office of Administrative Law as part of the final rulemaking package, after the public hearing. Upon its completion, copies of the Final Statement of Reasons may be obtained by contacting Tammy A. Duggan at (916) 323-5354.

Availability of Documents on the Internet

Copies of the Notice of Proposed Rulemaking, the Initial Statement of Reasons, and the text of the regulations in underline and strikeout can be accessed through the Commission's website at <u>www.ctc.ca.gov</u>.

CALIFORNIA CODE OF REGULATIONS TITLE 5. EDUCATION DIVISION 8. COMMISSION ON TEACHER CREDENTIALING

§ 80033. Intern Teaching Credentials.

- (a) The Commission may issue the following types of multiple subject, single subject, and education specialist instruction intern credentials:
 - (1) University intern credentials pursuant to Education Code section 44452.
 - (2) District intern credentials pursuant to Education Code section 44325.

(b) Support and Supervision.



- (1) Intern programs are a partnership between the Commission approved program sponsor and the California employing agency that elects to employ an individual on the basis of an intern credential. Prior to an intern teacher assuming daily teaching responsibilities, a signed Memorandum of Understanding must be in place between the Commission approved program sponsor and the California employing agency detailing the support and supervision that will be provided.
- (2) The Commission approved program sponsor in cooperation with the California employing agency shall counsel the intern candidate and develop a plan to complete the requirements to earn a credential in the content or specialty area(s) of the intern credential. The Commission approved program sponsor, employing agency, and the intern teacher shall concur on the program planned.
- (3) Prior to an intern teacher assuming daily teaching responsibilities, the California employing agency must identify a mentor for the intern teacher that possesses a valid, corresponding life or clear teaching credential and a minimum of three years of successful teaching experience.
- (4) A minimum of 144 hours of support/mentoring and supervision shall be provided to each intern teacher per school year to coach, model, and demonstrate within the classroom, and to assist with course planning and problem-solving regarding students, curriculum, and effective teaching methodologies. The minimum support/mentoring and supervision provided to an intern teacher who assumes daily teaching responsibilities after the beginning of a school year shall be equal to 4 hours times the number of instructional weeks remaining in the school year. A minimum of two hours of support/mentoring and supervision shall be provided to an intern teacher every five instructional days.
- (5) The following additional support/mentoring and supervision shall be provided to an intern teacher who enters the program without a valid English learner authorization listed on a previously issued multiple subject, single subject, or education specialist instruction teaching credential; a valid English learner authorization or CLAD Certificate issued pursuant to section 80015; or a valid bilingual authorization issued pursuant to section 80015.1:
 - (A) The Commission approved program sponsor shall provide 45 hours of support/mentoring and supervision per school year, including in-classroom coaching, specific to the needs of English learners. The minimum support/mentoring and supervision provided to an intern teacher who assumes daily teaching responsibilities after the beginning of a school year shall be equal to five hours times the number of months remaining in the school year. The support/mentoring and supervision should be distributed in a manner that sufficiently supports the intern teacher's development of knowledge and skills in the instruction of English learners.



- (B) The California employing agency shall identify an individual who will be immediately available to assist the intern teacher with planning lessons that are appropriately designed and differentiated for English learners, for assessing language needs and progress, and for support of language accessible instruction through in-classroom modeling and coaching as needed. The identified individual may be the same mentor assigned pursuant to (b)(3) provided the individual possesses an English learner authorization and will be immediately available to assist the intern teacher.
- (C) An individual who passes the CTEL examinations specified in section 80015.3(b) prior or subsequent to the issuance of the intern credential may be exempted from the provisions of (b)(5)(A) and (b)(5)(B).
- (c) The following are the minimum requirements for a university or district intern credential:
 - (1) <u>A baccalaureate degree or higher degree, except in professional education, from a regionally accredited institution of higher education.</u>
 - (2) Meet the basic skills requirement as described in Education Code section 44252(b), unless exempt by statute or regulation.
 - (3) Demonstration of knowledge of the Constitution of the United States as provided in Education Code section 44335.
 - (4) Subject-matter knowledge.
 - (A) Multiple subject intern credential applicants shall meet this requirement as specified in section 80413(a)(5)(A).
 - (B) Single subject intern credential applicants shall meet this requirement as specified in section 80413(a)(5)(B).
 - (C) Education specialist instruction intern credential applicants shall meet this requirement as specified in section 80048.8(a)(4).
 - (5) Enrollment in a Commission approved program as follows:
 - (A) For the multiple subject and single subject university or district intern credential, a program based on the *SB 2042 Multiple Subject and Single Subject Preliminary* <u>Credential Program (rev. 5/13)</u>, available on the Commission's website and hereby incorporated by reference, accredited by the Committee on Accreditation as specified in Education Code section 44373(c).
 - (B) For the education specialist instruction university or district intern credential, a program based on the *Education Specialist Teaching and Other Related Services*



<u>Credential Program Standards (rev. 5/13)</u>, available on the Commission's website and hereby incorporated by reference, accredited by the Committee on Accreditation as specified in Education Code section 44373(c).

- (6) Completion of intern preservice preparation provided by a Commission approved program sponsor as detailed in the program standards referenced in (c)(5):
- (7) <u>Submission of an application form as defined in section 80001; the processing fee as specified in section 80487; and fingerprint clearance as specified in section 80442.</u>
- (8) <u>Recommendation from a Commission approved intern program as specified in</u> <u>Education Code section 44227(b).</u>
- (d) Intern credentials shall be issued with an English learner or bilingual authorization for applicants who meet the conditions specified in either (d)(1) or (d)(2).
 - (1) An English learner authorization for applicants who do not possess one of the following:
 - (A) a valid English learner authorization listed on a previously issued multiple subject, single subject, or education specialist instruction credential;
 - (B) a valid English learner authorization or CLAD Certificate issued pursuant to section 80015; or
 - (C) a valid bilingual authorization issued pursuant to section 80015.1.
 - (2) A bilingual authorization if requested by a Commission approved bilingual authorization program based on the *Standards of Quality and Effectiveness for Programs Leading to Bilingual Authorization* (rev. 1/13), available on the Commission's website and hereby incorporated by reference, accredited by the Committee on Accreditation as specified in Education Code section 44373(c).
- (e) An intern credential shall be restricted to service with the California employing agency identified by the Commission approved program sponsor.
- <u>(f)</u> <u>Term.</u>
 - (1) An intern credential issued pursuant to this section, except the education specialist instruction district intern credential, shall be initially issued for no more than two years.
 - (2) The education specialist instruction district intern credential shall be initially issued for no more than three years.



(g) Authorization.

- (1) The following shall be listed on each intern credential: "This individual has completed the intern preservice preparation, which included specific instruction on the teaching of English learners, and is participating in a Commission approved intern preparation program. The individual must be supported by both the Commission approved program and the employer in the area(s) listed and in his/her work with English learners, and must make satisfactory progress toward program completion for the duration of the intern credential."
- (2) The university intern credential authorizes the following:
 - (A) A multiple subject university intern credential authorizes the holder to provide the services specified in sections 80003(a) through (d) in grades twelve and below, including preschool, and in classes organized primarily for adults.
 - (B) A single subject university intern credential authorizes the holder to teach the content area(s) listed on the document in grades twelve and below, including preschool, and in classes organized primarily for adults as specified in sections 80004(a) through (e).
 - (C) An education specialist instruction university intern credential authorizes the holder to provide instructional services within the specialty area(s) listed as specified in section 80048.6(b).
 - (D) A university intern credential with an English learner authorization also authorizes the holder to provide instruction for English language development as defined in Education Code section 44253.2(a) and specially designed content instruction delivered in English as defined in Education Code section 44253.2(b) as follows:
 - <u>1. Multiple subject: within the settings and grade levels specified in (g)(2)(A).</u>
 - 2. Single subject: within the content area(s) and grade levels specified in (g)(2)(B).
 - 3. Education specialist instruction: within the specialty area(s) and grade/age levels listed on the intern credential as specified in section 80048.6(b).
 - (E) A university intern credential with a bilingual authorization also authorizes the holder to provide instructional services as defined in subsections (a) through (d) of Education Code section 44253.2 as follows:
 - 1. Multiple subject: within the settings and grade levels specified in (g)(2)(A).
 - 2. Single subject: within the content area(s) and grade levels specified in (g)(2)(B).



- 3. Education specialist instruction: within the specialty area(s) and grade/age levels listed on the intern credential as specified in section 80048.6(b).
- (3) The district intern credential authorizes the following:
 - (A) <u>A multiple subject district intern credential authorizes the holder to teach self-</u> contained classes in grades kindergarten through eight.
 - (B) A single subject district intern credential authorizes the holder to teach departmentalized courses within the content area(s) listed on the document in grades six through twelve.
 - (C) An education specialist instruction district intern credential authorizes the holder to provide instructional services within the specialty area(s) listed as specified in section 80048.6(b).
 - (D) A district intern credential with an English learner authorization also authorizes the holder to provide instruction for English language development as defined in Education Code section 44253.2(a) and specially designed content instruction delivered in English as defined in Education Code section 44253.2(b) as follows:
 - 1. Multiple subject: within the settings and grade levels specified in (g)(3)(A).
 - 2. Single subject: within the content area(s) and grade levels specified in (g)(3)(B).
 - 3. Education specialist instruction: within the specialty area(s) and grade/age levels listed on the intern credential as specified in section 80048.6(b).
 - (E) A district intern credential with a bilingual authorization also authorizes the holder to provide instructional services as defined in subsections (a) through (d) of Education Code section 44253.2 as follows:
 - 1. Multiple subject: within the settings and grade levels specified in (g)(3)(A).
 - 2. Single subject: within the content area(s) and grade levels specified in (g)(3)(B).
 - 3. Education specialist instruction: within the specialty area(s) and grade/age levels listed on the intern credential as specified in section 80048.6(b).

Note: Authority cited: Section 44225(q), Education Code. Reference: Sections 44225(b), 44225(d), 44225(e), 44225(g), 44225(l), 44227(b), 44252(b), 44253.2(a), 44253.2(b), 44253.2(c), 44253.2(d), 44325, 44326, 44335, 44373(c), 44452, 44453, 44454, 44455, 44461, 44464 and 44465, Education Code.







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- Attn: Tammy A. Duggan, Consultant Certification Division
- Title:Proposed Addition of §80033 to Title 5 of the California Code of Regulations
Pertaining to Intern Teaching Credentials

Section: Addition of 5 CCR §80033

Response to the Attached Title 5 Regulations

To allow the Commission on Teacher Credentialing to more clearly estimate the general field response to the attached regulations, please return this response form to the Commission office, attention Tammy A. Duggan, at the above address or fax to her attention at (916) 322-0048. The response must arrive at the Commission by 5:00 pm July 29, 2013 for the material to be presented at the August 2, 2013 public hearing.

- 1. □ Yes, I agree with the proposed Title 5 Regulations. Please count me in favor of these regulations.
- 2. **D** No, I do not agree with the proposed regulations for the following reasons:

PLEASE LIST THE SPECIFIC SECTION. If additional space is needed, use the reverse of this sheet or additional page.

- 3. \Box Personal opinion of the undersigned and/or
 - □ Organizational opinion representing: (Circle One) School District, County Schools, College/University, Professional Organization, Other
- 4. □ I shall be at the public hearing. Place my name on the list for making a presentation to the Commission.
 - \Box No, I will not make a presentation to the Commission at the public hearing.

Signature:	Date:
Printed Name:	
Title:	Phone:
Employer/Organization:	
Mailing Address:	

Route to tad