

COMMISSION ON TEACHER CREDENTIALING

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SACRAMENTO, CA 95814

(916)445-7254

July 1, 1985

85-8601

TO: Deans and Credential Analysts, Colleges and Personnel
Directors and Credential Analysts, County Offices

FROM: John F. Brown, Executive Secretary

SUBJECT: Proposed Title 5 Regulations That Specify Direct Application
Procedures For Out-Of-State Applicants Seeking the Preliminary
Or Clear Multiple Or Single Subject Teaching Credential*

In accordance with Commission policy and administrative regulations, the above cited Title 5 Regulations are distributed prior to public hearing. The public hearing to adopt these regulations is scheduled as follows:

August 1, 1985
1:00 p.m.
Clarion Hotel
700 H Street
Sacramento, California

Background

Existing law and practice enables an individual prepared in another state to apply directly to the Commission for a preliminary Multiple or Single Subject credential. Upon receipt of the preliminary Multiple or Single Subject credential the new credential holder is provided a written listing of the requirements for the clear teaching credential which includes the following:

- Completion of a Commission-approved fifth year-of-study program;
- Completion of the health unit requirement including the study of the effects of drugs, alcohol and tobacco and the study of nutrition (as of 1/1/86);
- Completion of a Commission-approved course(s) in special education;
- Submission of a completed application, fee, and recommendation from the college where the course work was completed.

In some cases the individual prepared in another state comes to California having already completed some or all of the requirements for the clear credential. When all of the requirements have been met the clear credential is issued at the time of the initial application. However, a problem can occur when the out-of-state applicant needs only to complete the health unit requirement and/or the special education requirement. When he/she completes one or both of these requirements the college can (and probably should) say, "We do not know enough about your abilities to recommend you and therefore we will not do so". The applicant can then get a letter from the college stating the reasons for not recommending and with that letter the individual can apply directly to the Commission.

*Notice of the August 1, 1985 Public Hearing on these proposed Title 5 Regulations was included in the June 14, 1985 Publication of the California Administrative Notice Register.

Assemblyman Farr had a constituent who went to five colleges seeking a recommendation for the clear credential. The letter to this constituent from the Commission (issued with the preliminary credential) stated that she could apply directly with a letter of refusal from a college. However, she was not aware of this and went through a very frustrating time with five colleges. She finally was able to get a recommendation from a California college and she did receive the clear credential. While there undoubtedly have been a number of similar situations this case was the genesis for Chapter 524, Statutes of 1984 (AB 2693, Farr). Commission staff worked with Assemblyman Farr's staff on AB 2693 and it has already proven to be a very helpful piece of legislation. In fact, Commission staff implemented the provisions of AB 2693 in October 1984 and these provisions have worked fine and been well received.

Chapter 524 of 1984 is attached as an appendix for your information. The additions included in Chapter 524 begin with Subsection (c).

The general provisions of Chapter 524 are as follows:

Education Code Subsection 44227(c) and (d) lists the requirements the out-of-state applicant must complete for the preliminary and the clear Multiple or Single Subject teaching credential. The requirements are basically the same as those for applicants completing requirements in California institutions, with two exceptions:

- Subsection 44227(c)(1) requires the out-of-state applicant to complete a baccalaureate or higher degree from an accredited institution of post-secondary education. [This subsection does not exclude the acceptance of a professional education degree.]
- Subsection 44227(c)(2) requires the out-of-state applicant to have completed a teacher education program approved by the applicable state's agency. [This has been the practice in the past and does not constitute a change.]

Education Code Subsection 44227(e) requires the Commission staff to review the transcripts of the out-of-state applicant to determine what requirements for the clear credential remain to be completed. This subsection also requires Commission staff to determine the equivalency of out-of-state course work in comparison to California course work requirements and specify, where applicable, the course work to be taken. Commission staff is required by this section to take one or more of the following actions, on the basis of this review:

- Accept a master's degree consisting of 30 semester units in an organized program as meeting the fifth year-of-study requirement;
- Grant a clear credential upon direct application if the applicant has completed all requirements for the clear credential (this has been past practice);
- Notify the out-of-state teacher that has completed the fifth year-of-study equivalency requirement that as soon as he or she completes the health unit requirement and/or the special education requirement he/she can apply directly to the Commission for the clear credential;

- Notify out-of-state applicants who have not completed the fifth year-of-study equivalency requirement that they must obtain an evaluation from a California college with a Commission-approved fifth year-of-study program. This subsection also provides for an appeal procedure to the Commission should there be a significant difference of opinion between the out-of-state applicant and the California college.

Education Code Section 44227(f) makes provisions for a direct application when the out-of-state applicant completes the fifth year of study requirement at a California college but is unable to get a recommendation for the clear credential from said college.

The Purposes of Each Section of the Proposed Regulations are as follows:

Subsection 80413.1(a) delineates the requirements for the preliminary multiple or single subject teaching credential for teachers prepared outside of California. These requirements are basically the same as those required of California prepared teachers with three exceptions: (1) these regulations do not exclude the acceptance of a degree in education; (2) these regulations accept a program from out-of-state that was approved by the appropriate agency in the state in which the teacher education program was completed and; (3) these regulations allow for acceptance of the reading requirement to be met by the course taken in the out-of-state program.

Subsection 80413.1(b) delineates the requirements for the multiple or single subject clear credential for teachers prepared outside of California. The out-of-state applicant may complete the requirements the same way as the California prepared applicant or the applicant may offer an out-of-state master's degree consisting of 30 units in an organized post-graduate year of course work to meet the fifth year-of-study requirement.

Subsection 80413.1(c) refers the applicant to Section 80430.1 which is the section proposed on direct application for out-of-state applicants.

Subsection 80430.1 authorizes applicants from outside California to apply directly to the Commission for their initial California credential. This has been a practice for years but never appeared specifically in regulations. This subsection also refers applicants to Education Code Sections 44227(e) and (f) for specific information about application procedures.

Please feel free to duplicate and distribute these proposed Title 5 Regulations to anyone you believe might be interested in responding. If you wish to make a presentation regarding the above to the Commission, please bring 30 copies of your material for distribution to the Commissioners and staff. If you can provide your statement to the Commission office 15 days before the public hearing, sufficient copies of the material will be duplicated and distributed for Commission and staff use. We would also appreciate a call to the Commission office if you plan to make a presentation in order to schedule sufficient time on the agenda for people who wish to address the Commission. If you do not want to make a presentation or submit a statement regarding the proposed Title 5 Regulations, you can reply on the Response Form found on the last page. This response must be received at the Commission office by July 31, 1985 in order to allow staff time to prepare it for Commission review.

ASSEMBLY BILL NO. 2693Chapter 524 of the Statutes of 1984

SECTION 1. Section 44227 of the Education Code is amended to read:

44227. (a) The commission may approve any institution of higher education whose teacher education program meets the standards prescribed by the commission, to recommend to the commission the issuance of credentials to persons who have successfully completed such programs.

(b) Notwithstanding any provision of law to the contrary, the commission may approve for credit any coursework completed for credential purposes or for step increases in programs offered in California by out-of-state institutions of higher education which meet the requirements prescribed by subdivision (a) of Section 94310 only if the program of courses is offered by a regionally accredited institution and evidence of satisfactory evaluation by both that accrediting body and the Western Association of Schools and Colleges is submitted by the out-of-state institution to the commission for purposes of seeking approval of the program and any courses within that program for the purposes of obtaining a credential in California.

(c) Out-of-state applicants shall meet the following requirements for the preliminary multiple or single subject teaching credential:

(1) A baccalaureate or higher degree from an accredited institution of postsecondary education.

(2) The completion of a teacher training program approved by the applicable state agency.

(3) The verification of subject matter competence either through an examination, or by the completion of an approved program or the equivalent of an approved program.

(4) The completion of a course or examination on the various methods of teaching reading.

(5) Passage of the state basic skills proficiency test.

(6) The completion of a course or an examination on the Constitution of the United States.

(d) Out-of-state applicants shall meet the following requirements for the clear multiple or single subject teaching credential:

(1) A fifth year of study.

(2) The study of education, including the study of physiological and sociological effects of the abuse of alcohol, narcotics, drugs, and tobacco.

(3) The completion of the study and practice of methods of teaching individuals with exceptional needs.

(e) The commission shall assess the records of out-of-state teachers who have been granted a five-year preliminary credential for purposes of determining any additional coursework which may be required as a condition for the issuance of a clear credential. The assessment shall determine the equivalency of out-of-state coursework in comparison to California coursework requirements, and, where applicable, shall specify additional coursework to be taken. In determining the equivalency of out-of-state coursework to California requirements, the commission shall do all of the following:

Chapter 524 (cont'd.)

(1) Accept a master's degree or higher degree from an accredited postsecondary educational institution demonstrating completion of an educationally related and organized program involving at least 30 semester units of post-baccalaureate coursework from an accredited postsecondary educational institution for purposes of meeting the fifth year of study requirement.

(2) Upon direct application, grant a clear credential if the out-of-state teacher has met the requirements of paragraphs (1) to (3), inclusive, of subdivision (d).

(3) Notify the out-of-state teacher who has completed the fifth year equivalency requirement, but who has not met the requirements of paragraph (2) or (3) of subdivision (d), that upon the submission of verification that he or she has completed these requirements, he or she may submit an application to the commission for a clear credential.

(4) Notify out-of-state applicants who have not completed the fifth year of study requirement that they must obtain an evaluation of a postsecondary educational institution with an approved fifth year program. In the event that there is a significant difference of opinion as to the content or units credited to out-of-state coursework, either the applicant or the postsecondary educational institution may solicit the opinion of the commission. Upon the completion of the coursework specified in the postsecondary educational institution's evaluation, the institution may recommend the applicant for a clear credential.

(f) In the event that an applicant is unable to secure the recommendation of a postsecondary educational institution for the issuance of a clear credential, the applicant may submit a direct application to the commission documenting that he or she has completed all of the requirements for a clear credential. If the commission determines that all of the requirements have been met, the commission shall grant the clear credential.

PROPOSED TITLE 5 REGULATIONS

80413.1. Specific Requirements for Preliminary and Clear Multiple and Single Subject Teaching Credentials for Applicants Prepared Outside California.

- (a) The minimum requirements for the preliminary multiple or single subject teaching credential for out-of-state applicants shall include all of the following:
- (1) A baccalaureate or higher degree from an accredited institution of postsecondary education;
 - (2) The completion of a teacher training program approved by the appropriate agency in the state where the course work was completed;
 - (3) Verification of subject-matter knowledge either by examination as specified in Education Code Sections 44280 and 44281 and described in Section 80071 of Title 5 Regulations; or by completion of a subject-matter waiver program as provided for in Education Code Section 44310 and described in Sections 80085 - 80094 of Title 5 Regulations;
 - (4) Demonstration of a knowledge of the various methods of teaching reading by one of the means described in Section 80418 of this article or a course completed as part of the out-of-state teacher education program;
 - (5) Knowledge of the Constitution of the United States, as specified in Education Code Section 44335, by one of the means described in Section 80415 of this article;
 - (6) Passage of the California Basic Educational Skills Test described in Education Code Section 44252;
- (b) The minimum requirements for the clear multiple or single subject teaching credential include, in addition to those cited above for the preliminary multiple or single subject credential, all of the following:
- (1) A fifth year-of-study completed in one of the following ways:
 - (A) As specified in Education Code Section 44259(b), by one of the means described in Section 80424 of this article, or
 - (B) Verification of a master's or higher degree from an out-of-state accredited postsecondary educational institution demonstrating completion of an educationally related and organized program involving at least 30 semester units of post-baccalaureate course work.

Proposed Title 5 Regs. (cont'd.)

- (2) Completion of the Health Unit, as specified in Education Code Section 44261, which may be satisfied by a course of study of at least one semester unit, or its equivalent, which may be offered or accepted by an accredited community college, college, or university;
- (3) The completion of the study and practice of methods of teaching individuals with exceptional needs, as described in Section 80032.2 of Title 5 Regulations.
- (c) The procedures for direct application to be followed by the applicant and by the Commission are specified in Section 80430.1.

NOTE: Authority Cited: Sections 44225(b), Education Code.

Reference: Sections 44227, 44252, 44259, 44280, 44281, 44310, and 44335, Education Code; Section 67.5 of Chapter 1247 of the statutes of 1977.

80430.1. Direct Applications for Individuals Prepared Outside of California.

Individuals who completed a professional education program outside California may apply directly to the Commission for their initial California teaching or service credential. Such teachers shall be assessed according to the procedures in Education Code Section 44227(e) and 44227(f) and according to the description of the fifth-year-of-study in Section 80424 of these regulations.

NOTE: Authority Cited: Sections 44225(b), Education Code.
Reference: Section 44227, Education Code.

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SACRAMENTO, CALIFORNIA 95814

(916)445-0184

OFFICE OF THE EXECUTIVE SECRETARY



Section(s) 80413.1(a),(b), and (c) and 80430.1

RESPONSE TO ATTACHED TITLE 5 REGULATIONS

So that the Commission on Teacher Credentialing can more clearly estimate the general field response to the attached Title 5 Regulations which are coming up for Public Hearing, please return this response to the Commission Office at the above address by July 31, 1985 in order that the material can be presented at the August 1, 1985 Commission meeting.

- 1. Yes, I agree with the proposed Title 5 Regulations. Please count me in favor of these regulations.
- 2. No, I do not agree with the proposed Title 5 Regulations for the following reasons: (If additional space is needed, use the reverse side of this sheet.)
- 3. Personal opinion of the undersigned only.
 Organizational opinion. (Please specify) _____
- 4. I shall be at the Public Hearing, place my name on the list for making a presentation to the Commission.
 No, I will not make a presentation to the Commission at the Public Hearing.

(Print or type name) Date: _____

Title _____

Representing: _____
(Circle One: School District, College, University, Professional Organization, Private Citizen, Other)